

Message Text

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ACTION EUR-12

INFO OCT-01 NEA-06 IO-10 ISO-00 CIAE-00 DODE-00 NSAE-00

NSCE-00 SSO-00 USIE-00 INRE-00 PM-03 H-01 INR-05 L-02

NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 SAM-01 SAJ-01

ACDA-05 /072 W

----- 120262

O R 071015Z DEC 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 9559

INFO ALL CSCE CAPITALS 220

AMEMBASSY CAIRO

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SAACLANT NORFOLK VA

CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 7355

E.O. 11652: GDS

TAGS: CSCE, PFOR, PARM, EGEN, SGEN, XG

SUBJECT: CSCE: STAGE II HIGHLIGHTS - DECEMBER 2-6

1. SUMMARY: FAMILY REUNIFICATION PAPER WAS PROVISIONALLY REGISTERED, CAPPING 8-1/2 MONTHS OF WORK, AND CSCE CONTINUED ITS PROGRESS ON OTHER BASKET III SUBJECTS AND THE PRINCIPLES. IN BASKET III, NATO CAUCUS AGREED ON NEW DRAFT TEXTS ON MARRIAGE AND INTRODUCTORY LANGUAGE FOR HUMAN CONTACTS, AND ACTIVE INFORMAL DISCUSSIONS PROCEEDED ON THESE AND OTHER

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SUBJECTS WITH GOOD PROSPECTS FOR ADDITIONAL AGREEMENTS

BEFORE THE CHRISTMAS RECESS. PRINCIPLES SUBCOMMITTEE, WITH ONLY ONE SENTENCE LEFT TO BE DRAFTED ON PRINCIPLE OF SELF-DETERMINATION, AGREED TO MOVE ON TO NINTH PRINCIPLE ON COOPERATION AMONG STATES, AND LEFT INITIAL DRAFTING OF FINAL SENTENCE OF SELF-DETERMINATION TO AN INFORMAL GROUP OF INTERESTED DELEGATIONS. SUBCOMMITTEE WILL RETURN TO COMPLETE SELF-DETERMINATION PRINCIPLE LATER. INFORMAL AGREEMENT WAS REACHED ON DATES FOR CHRISTMAS RECESS -- DECEMBER 20-JANUARY 16 -- AND REPORTS OF GISCARD-BREZHNEV SUMMIT ADDED TO SPECULATION THAT THE CONFERENCE MIGHT BE CONCLUDED NEXT SPRING. END SUMMARY.

2. PRINCIPLES AND THEIR IMPLEMENTATION -- PACE OF WORK ON PRINCIPLES PICKED UP SOMEWHAT AS SUBCOMMITTEE TENTATIVELY AGREED ON FIRST THREE SENTENCES OF PRINCIPLE ON EQUAL RIGHTS AND SELF-DETERMINATION OF PEOPLES. FOURTH SENTENCE DEALING WITH REFRAINING FROM DISTURBING NATIONAL UNITY IS SUBJECT OF CONSULTATIONS AMONG A GROUP OF INTERESTED STATES. BECAUSE THESE CONSULTATIONS ARE STILL UNDERWAY, SUBCOMMITTEE AGREED TO PROCEED NEXT WEEK TO CONSIDERATION OF NINTH PRINCIPLE ON COOPERATION AMONG STATES, RETURNING TO SELF-DETERMINATION PRINCIPLE ON DECEMBER 16. NEUTRAL EFFORTS TO PREDRAFT A TEXT FOR COOPERATION PRINCIPLE ARE CONTINUING. IN SPECIAL WORKING BODY ON IMPLEMENTATION, DRAFTING ON PARA 3 OF ROMANIAN NON-USE OF FORCE PROPOSAL BOGGED DOWN UNDER A SERIES OF IDEAS TO EXPAND PROPOSAL AND TECHNICAL PROBLEMS PUT FORWARD BY WESTERN DELS.

3. MILITARY SECURITY -- SUBCOMMITTEE DISCUSSED A VARIETY OF SUBJECTS INCLUDING THE PREAMBLE, PRIOR NOTIFICATION OF MILITARY MOVEMENTS AND TWO PARAMETERS ON MANEUVERS. INCONCLUSIVE DISCUSSION OF THE PREAMBLE PRODUCED A RATHER LAND SENTENCE WHICH WAS PROVISIONALLY REGISTERED, BUT THERE IS STILL MUCH WORK TO BE DONE TO COMPLETE THE INTRODUCTION TO THE OPERATIVE PROVISIONS ON MILITARY SECURITY. SEVERAL NEUTRAL AND ALLIED DELEGATIONS SPOKE IN SUPPORT OF THE MOVEMENT CBM. AUSTRIAN PROPOSAL TO GIVE NOTIFICATION OF MOVEMENTS
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ACROSS FRONTIERS IS STILL BEFORE THE SUBCOMMITTEE FOR CONSIDERATION, BUT THERE WAS GENERAL RECOGNITION THAT DIFFERENCES OF VIEWS ON THIS POINT REQUIRED PUTTING THE ISSUE OFF UNTIL A LATER TIME. MOST OF THE DISCUSSION CENTERED ON THRESHOLD FOR NOTIFICATION AND AREAS OF APPLICATION. U.S. PROPOSAL TO DESCRIBE MAJOR MANEUVERS IN TERMS OF THE NUMBER OF TROOPS INVOLVED WAS WALL RECIEVED BY NEUTRALS AND ALLIES AND WAS

TREATED GENTLY BY WARSAW PACT DELEGATIONS WHO PROMISED TO GIVE IT CAREFUL STUDY. WITH REGARD TO THE AREA OF APPLICATION, AUSTRIA TABLED A NEW TEXT WHICH IS SLIGHT VARIATION OF PROPOSAL CONTAINED IN U.S. PAPER GIVEN TO NATO IN BRUSSELS ON SEPTEMBER 5 AND WHICH ALSO CALLS FOR EXCEPTIONS ON AREA FOR NOTIFICATION. BLOC MADE IT CLEAR THAT IT CONTINUED TO FAVOR ZONAL APPROACH AND COULD NOT ACCEPT A PARAMETER ON AREA WHICH DID NOT APPLY EQUALLY TO ALL PARTICIPANTS. SOVIET APPROACH, IT WAS ARGUED, AVOIDED EXCEPTION FOR SOME STATES AND THUS WAS NOT DISCRIMINATORY. MEANWHILE EFFORTS TO MAKE HEADWAY IN DRAFTING ON OTHER MILITARY ASPECTS HAD LITTLE SUCCEUS.

4. ECONOMICS, SCIENCE/TECHNOLOGY -- NATO CAUCUS AGREED TO A NEW TEXT ON DEVELOPING COUNTRIES FOR INSERTION IN BASKET II PREAMBLE WORKED OUT BETWEEN TURKEY AND THE USSR, AND SUPPORTED BY THE OTHER CSCE DEVELOPING COUNTRIES, WITH THE NOTABLE EXCEPTION OF ROMANIA. THIS TEXT WILL NOW BE INTRODUCED IN COMMITTEE II. SUBCOMMITTEE ON COMMERCIAL EXHCANGES "MENTALLY REGISTERED" A TEXT ON SAFEGUARDS, BUT MADE NO PROGRESS ON THE CLOSELY REPLATED ISSUE OF EXPORT RESTRAINTS. SUBCOMMITTEE ON INDUSTRIAL COOPERATION MADE SOME PROGRESS ON REMOVAL OF FEW REMAINING BRACKETS AND ON SEQUENCE OF PARAGRAPHS IN FINAL TEXT. IN SUBCOMMITTEE ON OTHER ECONOMIC AREAS, RIGED SWISS INSISTENCE ON REFERENCE TO MAINTAINING ECONOMIC AND SOCIAL EQUILBRIUM BLOCKED PROGRESS ON MIGRANT LABOR. SUBCOMMITTEE LATER TURNED TO TOURSIM AND MADE NO PROGRESS ON SUBJECT OF FACILITIES FOR OBTAINING TRAVEL DOCUMENTS AND FOREIGN CURRENCY.

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NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15 SAM-01 SAJ-01

ACDA-05 /072 W

----- 120207

O R 071015Z DEC 74
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9560
INFO ALL CSCE CAPITALS 221
AMEMBASSY CAIRO
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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 7355

5. HUMANITARIAN COOPERATION -- AFTER 8-1/2 MONTHS'
WORK HUMAN CONTACTS SUBCOMMITTEE PROVISIONALLY REGIS-
TERED THE FAMILY REUNIFICATION TEXT, REGARDED BY
MANY AS THE MOST IMPORTANT TOPIC IN THE SUBCOMMITTEE'S
MANDATE. DRAFTING ON MARRIAGE TEXT IN BILATERAL
SIVET-NORWEGIAN CONTACTS SEEMS TO HAVE MOVED CLOSE
TO AGREEMENT, AFTER NEW DRAFT TEXTS WRE PRODUCED BY
NATO CAUCUS AND SOVIETS WHICH SHOWED PROMISING SIMI-
LARITIES. DRAFTING ON THE TEXT ON FACILITATION OF
TRAVEL IS ALSO PROGRESSING WELL IN INFORMAL SESSIONS.
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WORK ON THE DIFFICULT INTRODUCTORY TEXT, INCLUDING A
PHRASE ON "MUTUALLY ACCEPTABLE CONJITIONS," WAS GIVEN
NEW IMPETUS WHEN THE EC-9 AND NATO GROUPS DEVELOPED A
FIRM CONCEPT WHICH EVIDENTLY IS ALSO ACCEPTABLE TO THE
SOVIATS. A FRENCH TEXT EMBODYING THIS CON-
CEPT IS NEW BEING INTRODUCED IN BILATERAL CONTACTS
WITH THE SOVIETS, AND IT IS POSSIBLE THAT THIS MAY BE
ACCEPTED PRIOR TO THE CHRISTMAS RECESS. IN INFOR-
MATION SUBCOMMITTEE WORK CONTINUED ON TEXTS ON
EXCHANGES AND COOPERATION AND AUDIA-VISUAL INFORMATION.
IN CULTURAL SUBCOMMITTEE, AGREEMENT ON SEVERAL TEXTS
DEALING WITH ACCESS TO CULTURAL ACHIEVEMENTS CLOUDED
AT WEEK'S END WHEN SOVIETS REFUSED TO RECONCILE CER-
TAIN KEY DIFFERENCES BETWEEN RUSSIAN-LANGUAGE VERSION
AND FRENCH/GERMAN VERSIONS. AT SAME TIME, SOVIETS
CONTINUED TO INSIST THAT RUSSION BE RECOGNIZED AS ONE
OF THREE ORIGINAL NEGOTIATING LANGUAGES FOR THIS TEXT,
AND WOULD ONLY CONCEDE THAT FRENCH/GERMAN VERSIONS

COULD IN MOST INSTANCES REMAIN AS NOW DRAFTED. ON THE OTHER HAND, SUBSTANTIAL PROGRESS AS ACHIEVED IN EDUCATION SUBCOMMITTEE, AS ROMANIANS UNDER STRONG SOVIET PROSSURE BEGAN ACCEPTING COMPROMISE LANGUAGE ON SOREIGN-LANGUAGE INSTRUCTION. IT NOW SEEMS LIKELY THAT SUBCOMMITTEE WILL BE ABLE TO PROVISIONALLY REGISTER FULL TEXT ON THIS SUBJECT BEFORE CHRISTMAS RECESS.

6. COMMENT: EXCEPT FOR THE REGISTRATION OF THE FAMILY REUNIFICATION TEXT, THIS WEEK'S PROGRESS WAS LESS CONCRETE THAN THE ADVANCES MADE DURING THE LAST THREE WEEKS. NEVERTHELESS, IT WAS SIGNIFICANT, SINCE IT DEMONSTRATED A GREATER WILLINGNESS AND ABILITY TO COME TO GRIPS WITH SUBSTANTIVE PROBLEMS. THE ARRANGEMENT UNDER WHICH THE PRINCIPLES SUBCOMMITTEE WILL MOVE ON TO THE NEXT PRINCIPLE WHILE AN INFORMAL GROUP OF INTERESTED DELEGATIONS WORKS OUT AN ACCEPTABLE LAST SENTENCE FOR THE PRINCIPLE OF SELF-DETERMINATION REPRESENTS A SHIF IN THE RIGID ADHERENCE TO THE FORMAL WORK METHODS USED IN THIS GROUP UP TO NEW, AND WE BELIEVE FLEXIBILITY OF THIS KIND WILL HELP TO EXPEDITE WORK ON THE PRINCIPLES. SIMILARLY, THE ABILITY OF THE NATO CAUCUS TO PRODUCE REVISED AND MORE CONFIDENTIAL

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MODERATE DRAFT TEXTS ON MARRIAGE AND INTRODUCTORY LANGUAGE FOR HUMAN CONTACTS DEMONSTRATES A GREATER WILLINGNESS TO TAKE ADVANTAGE OF CONFERENCE MOMENTUM AND TO MOVE TOWARD REASONABLE COMPROMISES ON BASKET III ISSURES. THE SOVIETS APPARENTLY ARE ALSO MORE PREPARED TO MOVE AHEAD ON BASKET III. AGAINST THE BACKGROUND OF BREXHNEV'S VISIT TO PARIS, AND PRESS REPORTS SUGGESTING A MORE FORTHCOMING FRENCH ATTITUDE TOWARD THE CONFERENCE, THESE DEVELOPMENTS SERVED TO MAINTAIN GENERAL OPTIMISM ABOUT POSSIBILITIES FOR MAKING SIGNIFICANT PROGRESS AND CONCLUDING STAGE II WORK IN THE SPRING. END COMMENT

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BASKET III, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 07 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA07355
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740356-0186
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741252/aaaabsma.tel
Line Count: 266
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 04 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 APR 2002 by elyme>; APPROVED <09 JUL 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: STAGE II HIGHLIGHTS - DECEMBER 2-6
TAGS: PFOR, PARM, EGEN, SGEN, XG, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005